



Leicester
City Council

MEETING OF THE STANDARDS COMMITTEE

DATE: WEDNESDAY, 27 APRIL 2022

TIME: 5:30 pm

PLACE: Meeting Room G.01, Ground Floor, City Hall, 115 Charles Street, Leicester, LE1 1FZ

Members of the Committee

Councillor Dr Barton (Chair)

Councillor Shelton (Vice-Chair)

Councillor Dr Moore

Councillor Rae Bhatia

One Unallocated Non-Grouped Place

Ms Fiona Barber (Independent Member)

Mr Mike Galvin (Independent Member)

Ms Jayne Kelly (Independent Member)

Ms Alison Lockley (Independent Member)

Mr Simon Smith (Independent Member)

Standing Invitees:

Mr Michael Edwards (Independent Person)

Mr David Lindley (Independent Person)

Members of the Committee are summoned to attend the above meeting to consider the items of business listed overleaf.

for the Monitoring Officer

Officer contact: Anita James
Democratic Support, Leicester City Council
City Hall, 115 Charles Street, Leicester, LE1 1FZ
(Tel. 0116 454 6358)

Information for members of the public

Attending meetings and access to information

You have the right to attend formal meetings such as full Council, committee meetings, and Scrutiny Commissions and see copies of agendas and minutes.

However, on occasion, meetings may, for reasons set out in law, need to consider some items in private.

Due to COVID restrictions, public access in person is limited to ensure social distancing.

Please contact the Democratic Support Officer in advance of the meeting regarding arrangements for public attendance. A guide to attending public meetings can be found here:

<https://www.leicester.gov.uk/your-council/decisions-meetings-and-minutes/public-attendance-at-council-meetings-during-covid-19/>

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To hold this meeting in as Covid-safe a way as possible, all attendees are asked to follow current Government guidance and:

- maintain distancing while entering and leaving the room/building;
- remain seated and maintain distancing between seats during the meeting;
- wear face coverings throughout the meeting unless speaking or exempt;
- make use of the hand sanitiser available;
- when moving about the building to follow signs about traffic flows, lift capacities etc;
- comply with Test and Trace requirements by scanning the QR code at the entrance to the building and/or giving their name and contact details at reception prior to the meeting;
- if you are displaying Coronavirus symptoms: a high temperature; a new, continuous cough; or a loss or change to your sense of smell or taste, you should NOT attend the meeting, please stay at home, and get a PCR test.

Separate guidance on attending the meeting is available for officers. Officers attending the meeting are asked to contact the Democratic Support Officer in advance to confirm their arrangements for attendance.

Making meetings accessible to all

Wheelchair access – Public meeting rooms at the City Hall are accessible to wheelchair users. Wheelchair access to City Hall is from the middle entrance door on Charles Street - press the plate on the right hand side of the door to open the door automatically.

Braille/audio tape/translation - If you require this please contact the Democratic Support Officer (production times will depend upon equipment/facility availability).

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Filming and Recording the Meeting - The Council is committed to transparency and supports efforts to record and share reports of proceedings of public meetings through a variety of means, including social media. In accordance with government regulations and the Council's policy, persons and press attending any meeting of the Council open to the public (except Licensing Sub Committees and where the public have been formally excluded) are allowed to record and/or report all or part of that meeting. Details of the Council's policy are available at www.leicester.gov.uk or from Democratic Support.

If you intend to film or make an audio recording of a meeting you are asked to notify the relevant Democratic Support Officer in advance of the meeting to ensure that participants can be notified in

advance and consideration given to practicalities such as allocating appropriate space in the public gallery etc..

The aim of the Regulations and of the Council's policy is to encourage public interest and engagement so in recording or reporting on proceedings members of the public are asked:

- ✓ to respect the right of others to view and hear debates without interruption;
- ✓ to ensure that the sound on any device is fully muted and intrusive lighting avoided;
- ✓ where filming, to only focus on those people actively participating in the meeting;
- ✓ where filming, to (via the Chair of the meeting) ensure that those present are aware that they may be filmed and respect any requests to not be filmed.

Further information

If you have any queries about any of the above or the business to be discussed, please contact:

Anita James, **Democratic Support on (0116) 454 6358** or email anita.james2@leicester.gov.uk.

For Press Enquiries - please phone the **Communications Unit on 454 4151**

PUBLIC SESSION

AGENDA

FIRE / EMERGENCY EVACUATION

If the emergency alarm sounds, you must evacuate the building immediately by the nearest available fire exit and proceed to the area outside the Ramada Encore Hotel on Charles Street as directed by Democratic Services staff. Further instructions will then be given.

1. APOLOGIES FOR ABSENCE

2. DECLARATIONS OF INTEREST

Members are asked to declare any interests they may have in the business to be discussed.

3. MINUTES OF PREVIOUS MEETING

**Appendix A
(Pages 1 - 8)**

The minutes of the meeting of the Standards Committee, held on 8 November 2021 are attached and Members are asked to confirm that they are correct.

4. CODE OF CONDUCT UPDATE

**Appendix B
(Pages 9 - 32)**

The Monitoring Officer submits the Draft Report to Council on the Code of Conduct.

Members are asked to note the report and make any amendments.

The report is attached for Members only, as it is still in draft form.

“In accordance with Rule 1 of Part 4B of the Constitution (Access to Information – Procedure Rules) the report is not available in the public domain as it is in ‘draft’ form and is only circulated to Members of the Committee at this stage. Should Members wish to discuss specific circumstances, the Monitoring Officer may need to advise Members to exclude the public and press and discuss the issues in private session.”

5. BIENNIAL COMPLAINTS ANALYSIS

**Appendix C
(Pages 33 - 46)**

The Monitoring Officer submits the Draft Bi-Annual Report of the Standards Committee July 2019 -June 2021 which provides and analysis of cases referred.

Members are asked to note the report and make any amendments.

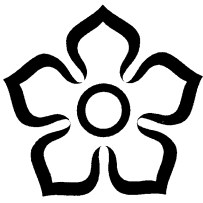
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6. COMPLAINT AGAINST COUNCILLORS - UPDATE

The Monitoring Officer submits a report giving feedback on complaints against Councillors reviewed and/or determined since the last meeting and updating the Committee on progress with outstanding complaints against Councillors. The Committee is recommended to receive and note the report.

7. ANY OTHER URGENT BUSINESS



Leicester
City Council

Item 3

Minutes of the Meeting of the
STANDARDS COMMITTEE

Held: MONDAY, 8 NOVEMBER 2021 at 5:30 pm

P R E S E N T :

Councillor Dr Barton (Chair)

Councillor Dr Moore

Councillor Rae Bhatia

Also present:

Ms Fiona Barber

Independent Member

Mr Mike Galvin

Independent Member

Ms Alison Lockley

Independent Member

Mr Mick Edwards

Independent Person

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13. APOLOGIES FOR ABSENCE

Apologies for absence were received from Jayne Kelly, Simon Smith and David Lindley.

14. DECLARATIONS OF INTEREST

Members were asked to declare any interests they may have in the business on the agenda.

There were no declarations of interest.

15. TERMS OF REFERENCE

The Monitoring Officer submitted a copy of the Terms of Reference for the Standards Committee and its sub-committees.

NOTED:

The Terms of Reference for the Standards Committee and its sub-committees.

16. MEMBERSHIP OF THE STANDARDS COMMITTEE

NOTED:

The membership of the Standards Committee for the 2021-22 municipal year as below:

Councillors:

Chair: Councillor Dr Barton

Vice-Chair: Councillor Shelton

Councillor Dr Moore

Councillor Rae Bhatia

Independent Members:

Ms Fiona Barber

Mr Mike Galvin

Ms Jayne Kelly

Ms Alison Lockley

Mr Simon Smith

Standing Invitees:

Mr Michael Edwards (Independent Person)

Mr David Lindley (Independent Person)

17. DATES OF MEETINGS OF THE STANDARDS COMMITTEE 2021-22

NOTED:

The dates of Standard Committee meetings for 2021-22 as follows:

- Monday 8th November 2021
- Tuesday 26th April 2022

All meetings to commence 5.30pm unless otherwise notified.

18. MINUTES OF PREVIOUS MEETING

AGREED:

That the minutes of the Standards Committee meeting held on 1st October 2019 be confirmed as an accurate record.

19. LGA RECOMMENDED MODEL CODE

The Monitoring Officer submitted a report providing details of the LGA recommended Model Councillor Code of Conduct and associated guidance.

The Monitoring Officer introduced the item and reminded Members of the previous discussion following the Committee of Standards in Public Life (CSPL) review into Local Government Ethical Standards and the recommendations that flowed from that report which had led to the Local Government Association (LGA) developing and publishing a Model Councillor Code of Conduct.

The Monitoring Officer advised that whilst there was still no formal government response to the CSPL best practice recommendations this committee had

discussed those 13 recommendations at its last meeting and had audited itself and were comfortable about how the council were performing against those. The Monitoring Officer informed that he had also fed back nationally on that self-audit, making the point that national legislation would be necessary for some of the issues raised to be addressed.

Members noted that the Covid-19 pandemic had brought up interesting themes partly reflected in the model code and perhaps now overtaken by events, however it was crucial that the public had confidence in member conduct. The issue of lobbying and lobbying through media and social media was mentioned and noted that although the model code did not talk much about lobbying it was an issue that a parliamentary committee was watching. It was also noted that there was increased emphasis on robust provisions for protection against bullying and harassment arising from recent movements and campaigns such as “Me Too” and “Black Lives Matter” so the recommendation to move from more passive to active duty to root out unfairness or harassment was encouraging.

The Monitoring Officer explained the model code was a template for local authorities to adopt as a whole and/or with amendments taking account of local circumstances.

Members discussed the recommended model aligned to the guidance and reflected on insights and comparisons to the current code of conduct.

Regarding the general principles of councillor conduct, the Nolan principles were well enshrined and embedded in the council’s code of conduct. The council’s code also added three more principles which went beyond Nolan. It was felt best to retain the 10 principles that underpin the council’s code of conduct and for those to be set out in a clean and easy to read way then perhaps at a later point behaviour around those principles could be defined.

In terms of the application of the code and the distinction of conduct when acting on local authority business or on personal matters, Members discussed the issue of individuals being recognised and approached as councillors in their daily outgoings and also the misuse of council resources such as letter headed paper for private or political purposes. The Monitoring Officer advised that the Localism Act gave strict definition to when a councillor was on duty and that gave protection to councillors too, allowing them to express themselves as a private citizen, it was also noted that there were rules in place regarding misuse of resources too.

Members agreed that the council’s scope should be added to, to include the following: “The Code of Conduct applies to you when you are acting in your capacity as a councillor which may include when:

- You misuse your position as a councillor;
- Your actions would give the impression to a reasonable member of the public with knowledge of all the facts that you are acting as a councillor;”.

Discussion progressed onto categories of behaviour and included the following points:

Respect – Members agreed that the guidance on page 22 was helpful and some useful parts could be incorporated into the council's code.

Responding to comments about officers being criticised by Members it was noted that whilst the guidance gave clear reference to article 10 of the Human Rights Act that preserved the right to freedom of expression between elected officials, (and the fact therefore that politicians should be expected to have thicker skins than non-politicians) it would be unfair to treat officers in exactly the same way e.g. a criticism on Facebook naming an officer - since the officer hadn't chosen public life.

Bullying Harassment and Discrimination – Members agreed that the guidance on page 25 included useful suggestions for defining bullying that should be used to enhance the council's code by incorporating some of the definitions on bullying as the council's code did not define that currently.

Members discussed a point around protecting equality of treatment, referencing recent events and there was some concern where boundaries lay and exercising caution to avoid reducing freedom of speech e.g., controversy over supporting or not supporting taking the knee. The Monitoring Officer commented this was a good point as people had gone on record of not supporting the knee and that did not make them racist. The key point was that each case was taken on its own merits and was about evidence and strength.

Impartiality of officers of the council and confidentiality – Members noted that the council had incorporated rules such as around relationships between councillors and officers that were quite detailed, and the Political Conventions set out in the Constitution dealt with this topic well.

Confidentiality and Access to Information - Members were reassured that there were robust arrangements in place for the treatment of confidential information already.

Disrepute – Members noted this was usually a consequence of other misconduct. There was a brief discussion around behaviour leading to disrepute, whether it would be a breach of the code of conduct if it were before they took public office and consequences if it were a course of conduct that continued into public office. The Monitoring Officer advised that the Nolan principles could not retrospectively be applied to someone that went into public life and any course of conduct would still have to be determined to be when they were acting as a councillor or not.

Use of position – Members agreed this was already largely covered in the council's code and did not require change.

Use of local authority resources and facilities – Members noted that the council

once again had clear rules around this e.g., when given resource it was only to be used for purpose given and not any other purpose. Likewise, facilities could not be used for private or party political purposes and there was no need for change.

Complying with the Code of Conduct – Members noted this was a new aspect and agreed it would be helpful to be expressed in the council’s code as it was previously treated as implied.

Interests – There was a clear expectation in the council’s code regarding interests and this included defining what was a Disclosable Pecuniary Interest, and Other Disclosable Interests etc.

Gifts and Hospitality - It was proposed that the threshold value for declaring gifts/hospitality be increased to those over £50 from £25 currently. Members of the Committee agreed there should be a threshold for gifts/hospitality and an expectation that by and large gifts were not accepted but if they were and were above £50, they should be declared.

Members considered whether they wished to adopt the model code in its entirety, in part or to take lessons learnt and improve the councils own code of conduct.

Members recognised there were some gaps in the council’s code of conduct that could be enhanced with some of the definitions from the LGA model code of conduct guidance and agreed it would be preferable to take lessons learnt to improve the councils own code of conduct rather than to adopt the LGA model code of conduct in its entirety.

The Chair proposed that the Monitoring Officer in consultation with the Chair add any changes/definitions that would make the current code of conduct more robust and to report to the committee at its next meeting before taking a report to Full Council to approve changes to the Councils Code of Conduct which was agreed.

RESOLVED:

1. That the Monitoring Officer should incorporate the agreed changes and definitions to the council’s code of conduct as set out above,
2. That the Monitoring Officer provide an update report to the next meeting with a view to taking a report to Full Council thereafter to approve the changes to the Council’s Code of Conduct.

20. COMPLAINTS AGAINST COUNCILLORS - UPDATE

The Monitoring Officer submitted a report providing an update on complaints received against councillors since the last meeting.

Members noted that this information was usually circulated as routine however due to the Covid-19 pandemic it had been a while since this had been

discussed as a committee.

The Monitoring Officer advised that an additional column was now included to show reparation/lessons learnt and for the benefit of any lay reader there was a note to reflect that there was more work than just these complaints listed however, complainants were often very vague and more specific detail had to be sought. Members agreed that it was not fair to subject a councillor to a complaints process if a complainant was vague and not specific.

The Monitoring Officer advised there were several complaints made during the pandemic and specific to lockdown and the point was made the code of conduct was not an all-encompassing document. Many people had written to say they felt let down by their councillor and while that was important it was not a code of conduct issue because the conduct that was complained about was not conducted in their capacity as Councillors but as private individuals. The Monitoring Officer had also received several party political type complaints following-on from allegations that individual Councillors had failed to show leadership by their conduct during the pandemic.

In terms of social media related complaints, it was noted this was an area where the question of whether a councillor was on or off duty at the time of posting was more difficult to determine. Members discussed the issues around using social media accounts and it was suggested that if a councillor had a verified account and used their council account it made them liable for any inappropriate posts. Another issue highlighted with social media was that often councillors referred to the fact they were a councillor in their profile or used a verified account for all types of business and personal messaging and people could often be seen blending their private and public façade. This posed the question of whether they should always be seen to be on duty or only expressly when they say they are acting as a councillor. Members recognised it was a difficult area but were satisfied the councils guidance on social media was regularly reviewed and did advise caution.

Members welcomed the layout of the report and agreed the information provided was helpful. The Monitoring Officer and Independent Persons were thanked for their work and sensitive handling of these matters.

RESOLVED:

That the draft bi-annual report on complaints received end June 2019 to end June 2021 be brought to the next meeting.

21. ANY OTHER URGENT BUSINESS

None notified.

22. DATE OF NEXT MEETING

The next scheduled meeting of the Standards Committee will take place on Tuesday 26th April 2022 at 5.30pm

There being no further business the meeting closed at 7.18pm.

Item 4

By virtue of
Rule 1 of Part 4B of the Council's Constitution
(Access to Information Rules)

Document is Restricted

By virtue of
Rule 1 of Part 4B of the Council's Constitution
(Access to Information Rules)

Document is Restricted

Item 5

By virtue of
Rule 1 of Part 4B of the Council's Constitution
(Access to Information Rules)

Document is Restricted

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Rule 1 of Part 4B of the Council's Constitution
(Access to Information Rules)

Document is Restricted

COMPLAINTS UPDATE - OCTOBER 2021 – APRIL 2022

Reference	Subject Member	Complainant	Nature of Complaint	Route	Outcome	Turnaround (working days)	Reparation/ Lessons
2021							
11/2021	Cllr 1	Public	Wide-ranging complaint about Cllr's alleged lack of support to pursue a contentious Ward matter	MO + IP & Review	Rejected - no breach of the Code. (i) Complainant was chasing Cllr repeatedly and unreasonably over the same issues that they were pursuing through multiple other channels; (ii) Cllr was securing answers to the issues through expert officers, which is perfectly acceptable.	22	
12/2021	Cllr 2	Public	Wide-ranging complaint about Cllr's alleged lack of support to pursue a contentious Ward matter	MO	Rejected – no breach of the Code. Failure to attend local protest events is not a breach of the Code.	6	
2022							
02/2022	Cllr 3	Public	Cllr behaviour at a community event	Pending	Case held in abeyance because police are investigating cross-allegations		
03/2022	Cllrs 4,5,6	Public	Lack of help or contact from three Councillors over issues	MO + IP	Pending		

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Item 6

